

1 **REVIEW**

2 **Wild ungulate overabundance in Europe: contexts, causes, monitoring,**  
3 **and management recommendations**

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21 **ABSTRACT**

- 22 1. High-density populations of large ungulates are now widespread. However, the  
23 perception of overabundance only appears when it produces a problem for  
24 humans, such as: a loss of plant diversity, damage to agricultural crops and  
25 forestry, ungulate-vehicle collisions, a nuisance to humans, disease transmission  
26 to livestock or changes in habitat for other species. The admissible level of density  
27 depends on the ecological and socio-economic context in which the population is  
28 located, and defining this level is important, in order to determine management  
29 strategies and actions.
- 30 2. We describe the main contexts in which ungulate overabundance occurs in  
31 Europe, record the causes of overabundance, and evaluate which set of indicators  
32 of ecological change is the most appropriate for monitoring and diagnosing  
33 overabundance in each scenario.
- 34 3. Our review of 318 published papers revealed six contexts of wild ungulate  
35 overabundance in Europe (protected areas, hunting areas, forestry, arable farming,  
36 livestock farming, and [peri]urban areas). In addition to population abundance,  
37 four sets of indicators of environmental change could be used to monitor  
38 overabundance within these contexts (impacts on habitats, impact on animal  
39 performance, increments in diseases and parasite loads, and increments in  
40 nuisance to humans).
- 41 4. Nine species of ungulate were found to be overabundant. Red deer *Cervus elaphus*  
42 was the species most likely to be overabundant in the contexts of protected areas  
43 (detailed in 27% of papers on that context) and hunting areas (38%); roe deer  
44 *Capreolus capreolus* in forestry (28%); wild boar *Sus scrofa* in arable farming  
45 (60%), livestock farming (29%), and (peri)urban areas (38%). Our evidence

46 shows that the diagnosis and monitoring of ungulate population overabundance  
47 via indicators of ecological change, and the management actions required to  
48 control these undesirable situations, are strongly context-dependent.

49 **Keywords:** conservation conflicts, Europe, indicators of ecological change, management  
50 challenges, ungulates, wildlife-human conflicts, wildlife-livestock interactions.

## 51 **RESUMEN**

52 1. Las poblaciones de ungulados con altas densidades están ahora muy extendidas.  
53 Sin embargo, la percepción de sobreabundancia poblacional solo aparece cuando  
54 dicha población produce un problema para los humanos, como: una pérdida de  
55 diversidad de plantas, daños a cultivos agrícolas y forestales, colisiones de  
56 vehículos ungulados, molestias para los humanos, transmisión de enfermedades  
57 al ganado o cambios en el hábitat para otras especies. El nivel de densidad  
58 admisible depende del contexto ecológico y socioeconómico en el que se  
59 encuentra la población, y es importante definir este nivel para determinar las  
60 estrategias y acciones de gestión.

61 2. Describimos los principales escenarios en los que aparecen situaciones de  
62 sobreabundancia de ungulados en Europa, registramos sus causas y evaluamos  
63 qué conjunto de indicadores de cambio ecológico es el más apropiado para  
64 monitorizar y diagnosticar la sobreabundancia en cada escenario.

65 3. Nuestra revisión de 318 artículos publicados reveló seis escenarios de  
66 sobreabundancia de ungulados silvestres en Europa (áreas protegidas, áreas de  
67 caza, silvicultura, agricultura, ganadería y áreas [peri] urbanas). Además de la  
68 abundancia de la población, se podrían utilizar cuatro conjuntos de indicadores  
69 para monitorizar la sobreabundancia (impactos en hábitats, impacto en el

70 rendimiento animal, incrementos en enfermedades y cargas parasitarias, e  
71 incrementos en molestias para los humanos).

72 4. Se encontraron ejemplos de nueve especies de ungulados sobreabundantes. El  
73 ciervo *Cervus elaphus* fue la especie más frecuentemente sobreabundante en las  
74 áreas protegidas (detalladas en el 27% de los trabajos centrados en ese escenario)  
75 y áreas de caza (38%); el corzo *Capreolus capreolus* lo es en silvicultura (28%);  
76 el jabalí *Sus scrofa* en la agricultura (60%), ganadería (29%) y áreas (peri)urbanas  
77 (38%). Mostramos que el diagnóstico y el monitoreo de la sobreabundancia  
78 poblacional de ungulados a través de indicadores de cambio ecológico, y las  
79 acciones de gestión necesarias para controlar estas situaciones indeseables,  
80 dependen en gran medida del escenario.

81 **Palabras clave:** conflictos de conservación, Europa, indicadores de cambio ecológico,  
82 desafíos de gestión, ungulados, conflictos entre la vida silvestre y humanos, interacciones  
83 entre la vida silvestre y el ganado.

84 **INTRODUCTION**

85 According to Caughley (1981), overabundance (or overpopulation) of a wildlife species  
86 in a given locality occurs when its population status: (1) affects human life or livelihood;  
87 (2) affects the fitness of the overabundant species; (3) reduces the density of other species  
88 with an economic or aesthetic value; or (4) causes dysfunctions in the ecosystem.  
89 Overabundance is a human value judgment that only gains an objective meaning when it  
90 is placed in a specific ecological and socio-economical context, i.e. when it is moved from  
91 a feeling to a quantified evaluation of: loss of plant or animal diversity, damage to arable  
92 or forestry crops, wildlife-vehicle collisions, nuisance to humans, disease transmission,  
93 or changes in the habitats of other species. After a low point that was estimated to occur  
94 around the turn of the 20th Century, populations of wild ungulates have increased and  
95 recolonised large areas during the last few decades in a multicontinental phenomenon  
96 (Putman et al. 2011a, Beguin et al. 2016). Locally, populations of ungulates in Europe  
97 have reached situations defined as overabundance in some areas, which has detrimental  
98 effects on biodiversity and ecosystem function (Apollonio et al. 2010, Valente et al.  
99 2020).

100 The diagnosis of a population as overabundant requires a multidisciplinary  
101 approach (Côté et al. 2004). However, the admissible levels of population densities vary  
102 in relation to the ecological and socio-economical context where they are located (Putman  
103 et al. 2011b). Defining a population as overabundant or not also depends on the human  
104 perception of whoever makes the assessment, and this itself depends on the ecological  
105 and socio-economical context (König et al. 2020). Therefore, the criteria used to define a  
106 population as overabundant must be clearly set for each context, and should cover three  
107 perspectives: (1) biological (attributes of individuals and populations: e.g. body weight,  
108 productivity, antler size); (2) ecological (effects on the ecosystems: e.g. impact on plant

109 or other animal species); and (3) socio-economical (wildlife-human conflicts, which can  
110 be direct, e.g. economic, nuisance, human health; or indirect, e.g. economic, relating to  
111 human health; Warren 2011, Salerno et al. 2020).

112         Definitions of overabundance show that the relevant indicators of overabundance  
113 are context-dependent, and that it is not possible to establish general density thresholds  
114 to be used as maximum admissible levels (Putman et al. 2011b). Therefore, the use of  
115 indicators of ecological change (IEC; Morellet et al. 2007, Garel et al. 2010) to monitor  
116 the population status of wild ungulates has been strongly recommended (Apollonio et al.  
117 2017). This approach should allow managers to achieve their specific objectives better  
118 than by simply counting individuals in populations (see also Strickland et al. 2008), and  
119 has significant potential to be used as a practical and conceptual framework to diagnose  
120 and monitor situations of overabundance. The pioneering studies used as indicators  
121 population abundance, individuals' performance and habitat impact (see Morellet et al.  
122 2007). However, other sets of indicators may be needed to complete the characterisation  
123 of overall population status, such as the prevalence of infectious diseases, parasitic loads,  
124 and indicators of damage to crops and nuisance to humans; these should be included  
125 within IEC (e.g. Gortázar et al. 2006, 2007, 2011, Duarte et al. 2015). The set of IEC  
126 should be as wide as possible in order to involve the key indicators that determine or limit  
127 the permissible levels of population density in each context. However, most of these  
128 indicators are evaluated within the human dimension (Conover 2001), requiring the use  
129 of surveys of members of the public to obtain their opinions and to set the admissible  
130 levels (VerCauteren et al. 2018). In this sense, it is necessary to consider the views of  
131 different stakeholders (hunters, foresters, farmers, shepherds; Martin et al. 2020),  
132 including those who are not directly involved in the conflicts (animal welfare,

133 environmentalists, urban citizens), to diagnose and manage overabundance situations  
134 (Martínez-Jauregui et al. 2020, Valente et al. 2020).

135         We review the main contexts of wild ungulate overabundance that currently exist  
136 in Europe, in relation to causes and management options, adopting the framework of IEC  
137 to monitor these scenarios and to diagnose overabundance situations. We present some  
138 key processes arising from high densities of ungulates that may be critical for a  
139 reassessment of ungulate management, and highlight some of the gaps in knowledge. Our  
140 aim is to provide wildlife managers and policymakers with a modern perspective of  
141 monitoring ungulate populations that could be used to minimise the impact of situations  
142 of overabundance. Our methods can be used to support the redirection of current  
143 management plans concerning wild ungulates in Europe. Therefore, this review offers  
144 new information and insights, giving a global and holistic perspective of the most  
145 important contexts and ungulate species involved in overabundance situations in Europe.

146

#### 147 **METHODS AND CONTEXTS OF OVERABUNDANCE**

148 We searched for papers on ungulate overabundance in Europe (Appendix S1) and  
149 included 318 papers in the review (Appendix S2). Each paper was assigned to one of six  
150 main contexts. Each context was defined by the biological, socio-economical and  
151 management circumstances in which the population was set. In most of Europe, ungulates  
152 occupy large areas devoted to different socio-economic activities (as detailed below under  
153 the heading 'Mixed contexts'). However, a primary activity in each area predominates,  
154 and this was used to define the different contexts. In this sense, the context is a simplified  
155 description of the place where a situation of overabundance occurs, together with the

156 causes, consequences and human perception of this situation. Based on this definition, we  
157 consider six contexts of ungulate overabundance in Europe, as detailed below.

#### 158 **Protected areas**

159 Protected areas are mainly devoted to conservation, so that in this context, hunting of  
160 ungulates is either limited to management culling or, in a minority of cases, prohibited  
161 (e.g. national parks; Table 1). Wildlife populations are regulated in 68% of European  
162 national parks (n=209): by culling in 40% of them, hunting in 11%, or by both actions in  
163 17% (van Beeck Calkoen et al. 2020). The main species involved in this context is red  
164 deer, covered in 27% of the publications (Fig. 1). Ungulate overabundance in the context  
165 of protected areas results from the restriction of culling and, in most cases, from the  
166 absence of natural predators (Gogan et al. 2001). The conservation problems include,  
167 among others: wild boar predation of nests and other species of vertebrates; interspecific  
168 competition, often damaging rare or endangered ungulates in favour of more common  
169 and widespread ones (Giménez-Anaya et al. 2008, Ferretti et al. 2011, Lovari et al. 2014,  
170 Corlatti et al. 2019); overgrazing and browsing (Zamora et al. 2001); and the transmission  
171 of pathogens to endangered species (Gortázar et al. 2011). Under these circumstances in  
172 areas of special conservation, a number of consequences result from overabundance, such  
173 as damage to vegetation (Perea et al. 2014), that have the potential to cause a loss of  
174 biodiversity. An example of this context is the reintroduction of the Iberian ibex *Capra*  
175 *pyrenaica* (a flagship species) to protected areas in the Iberian Peninsula, such as the  
176 Sierra de Guadarrama (see Refoyo et al. 2016) and the Gerês-Xurés International Park  
177 (Fonseca et al. 2017). Populations of the Iberian ibex are now expanding and reaching  
178 unsustainable levels of herbivory, with severe impact on woody species and on threatened  
179 plant species (e.g. Perea et al. 2015).

180 In the protected area context, some authors recommend the use of population  
181 control measures, such as fertility control (Bradford & Hobbs 2008) or more extensive  
182 culling (Gogan et al. 2001) to regulate ungulate populations. However, perceptions and  
183 attitudes towards lethal management differ among the different stakeholders (Fix et al.  
184 2010, Demaris et al. 2012), and depend on the purpose of the hunting activity: e.g. to  
185 improve animal health, for recreation, to reduce damage to crops (Garrido et al. 2017).  
186 According to Martínez-Jauregui et al. (2020), the use of indirect measures to reduce the  
187 impact of ungulates and live trapping are better perceived by society than lethal measures.  
188 Only 50% of people agree with the idea of selling licences to interested hunters in order  
189 to reduce the impacts of ungulates, but part of society shows a positive willingness-to-  
190 pay for other solutions in protected areas (Martínez-Jauregui et al. 2020).

191

## 192 **Hunting areas**

193 The context of hunting areas is characterised by land where the main human activity is  
194 hunting, and where hunting is carried out under commercial interests (Table 1). In this  
195 context, the studies on red deer and wild boar stand out (represented in 38% and 33% of  
196 the papers, respectively), since they are the main species of big game (Fig. 1). Hunting  
197 management is an agrarian land use of great economic importance in Europe (Delibes-  
198 Mateos et al. 2009). In general, hunting areas occur under two different management  
199 regimes: managed estates (fenced or open) and unmanaged estates (open; Torres-Porras  
200 et al. 2014), with various possible situations present in both regimes. For instance, the  
201 practice of supplementary feeding can be implemented under both management regimes  
202 and has the potential to alter population dynamics, leading, in some localities, to  
203 overabundance situations. In fact, winter feeding of wild free-ranging ungulates in open  
204 hunting areas is widespread in Europe.

205 In fenced managed hunting estates, the main management measures are perimetric  
206 fences, supplementary feeding (Putman & Staines 2004) and, less frequently, the addition  
207 of individual ungulates to relieve inbreeding (Mysterud 2010). The increasing  
208 manipulative management of wild ungulates in hunting areas has several implications. In  
209 the first place, it results in an increase in density and aggregation, and consequently in an  
210 increase in transmission rates of pathogens, some of which have the capacity to regulate  
211 population dynamics (Fernandez-Morán et al. 1997, Oleaga et al. 2008, Barasona et al.  
212 2016). Furthermore, the increase in ungulate density has an impact on the environment  
213 (Côté et al. 2004, Carpio et al. 2015, Lecomte et al. 2016), and may result in reductions  
214 in body condition or performance (Kie 1998). The resulting reduced antler size (Torres-  
215 Porrás et al. 2009) may constrain the economic interests in hunting areas. In open  
216 managed hunting estates (the most common hunting area regime in Europe; Putman &  
217 Apollonio 2014), the most common management measure is winter feeding, which is  
218 associated with maintaining high densities of animals for hunting, and improving the  
219 quality of trophies (Milner et al. 2014).

220

## 221 **Forestry**

222 The forestry context occurs in areas where the main land-use is for forest, which is most  
223 common in northern and central Europe (San-Miguel-Ayaz et al. 2016). In this context,  
224 the main species involved in overabundance situations according to the scientific  
225 literature were the roe deer *Capreolus capreolus* and red deer *Cervus elaphus*  
226 (represented in 28% and 27%, respectively, of the papers published that related to the  
227 forestry context; see Fig. 1). In many countries, the disconnection of different  
228 management agencies responsible for forestry and for wildlife has been a source of  
229 conflicts (Reimoser 2003). The main conflict resulting from the overabundance of

230 ungulates in the forestry context is damage to trees, which depends on the silvicultural  
231 system (Table 1; Reimoser & Gossow 1996, Caudullo et al. 2003). In addition to poor  
232 silvicultural practices, for instance clear cutting in narrow strips (Reimoser & Gossow  
233 1996) and the regeneration of uneven-aged stands (Caudullo et al. 2003), wildlife  
234 management measures such as supplementary feeding for hunting interests may influence  
235 this conflict (Putman & Staines 2004).

236 Supplementary feeding may lead to increased damage around feeders, or to nutritional  
237 imbalance (due to the unsuitable composition of supplementary feeds) that can result in  
238 increased browsing on vegetation (van Beest et al. 2010a, 2010b, Felton et al. 2017).  
239 Moreover, a substantial increase in damage to other wild species is found around feeding  
240 stations, as in the case of nest depredation, either directly by the fed species (Oja et al.  
241 2015), or by predators favoured by the change in vegetation density (Selva et al. 2014).  
242 However, one of the primary goals of winter feeding of ungulates in Europe has become  
243 the prevention of environmental damage, particularly damage to commercial and native  
244 forests (Putman & Staines 2004). Despite this, Milner et al. (2014) and Putman and  
245 Staines (2004) found limited evidence of the effectiveness of diversionary feeding to  
246 protect forestry and natural habitats, and any positive effects were often undermined by  
247 increases in the ungulate population density. Additional factors determining the browsing,  
248 bark-stripping and fraying impact of ungulates are related to forest properties, forest  
249 structure, disturbance and site features (Gerhardt et al. 2013).

250

251 A detailed account of impacts of ungulates in forestry can be found in Reimoser and  
252 Putman (2011) and Putman et al. (2011b). Under some conditions, the ungulates can act  
253 as permanent stressors of the forest (Côté et al. 2004). Due to the complexity of the  
254 problem, previous authors have used the term ‘management challenges’ (Beguin et al.

255 2016) and suggested the need for adaptive management plans to handle wild populations  
256 in this context (Arnold et al. 2018). Management plans should include silvicultural  
257 measures, population control and spatial planning (see also Hothorn & Müller 2010).

258

### 259 **Arable farming**

260 The arable farming context is characterised by areas where the main land-use is for  
261 growing agricultural crops, and, therefore, one of the most common problems is damage  
262 to crops by wild ungulates (see Table 1), especially by the wild boar *Sus scrofa* that is  
263 represented in 60% of the papers on this context (Fig. 1; see also Schley et al. 2003,  
264 Calenge et al. 2004, Herrero et al. 2006, Schley et al. 2008), roe deer (15%), red deer  
265 13%; Trdan & Vidrih 2008, Bleier et al. 2012, 2017), and also fallow deer *Dama dama*  
266 (9%), which is known for its capacity to reach high densities (Menichetti et al. 2019).  
267 Various circumstances have allowed the expansion of populations of wild ungulates  
268 (Morelle et al. 2016), including changes in land use (Acevedo et al. 2011) that potentially  
269 lead to situations in which the preferred habitats of wild ungulates are closer to arable  
270 farming areas (Delibes-Mateos et al. 2009). Moreover, some kinds of agricultural practice  
271 have promoted the conflict, such as the increasing cultivation of maize *Zea mays* and  
272 rapeseed *Brassica napus* which has substantially favoured increasing wild boar density  
273 in Central Europe (Keuling et al. 2009, Kopji & Panek 2016, Bobek et al. 2017). In  
274 relation to this issue, a refuge effect may be provided by protected areas close to arable  
275 fields; this setting may generate conflicts when ungulates move to refuge areas to avoid  
276 being hunted (Amici et al. 2012) and therefore minimise the risk of predation by humans  
277 (Tolon et al. 2009). In these contexts, measures to reduce crop damage could include:  
278 increasing hunting effort and disturbance in damaged areas to modify the ‘landscape of  
279 fear’ perceived by ungulates (Cromsigt et al. 2013); allowing temporary hunting in

280 protected areas (Giménez-Anaya et al. 2016); or providing diversionary supplemental  
281 food to distract ungulates from arable crops (Geisser & Reyer 2004). Calenge et al. (2004)  
282 showed that diversionary feeding practices significantly reduced wild boar damage,  
283 suggesting that food availability had a major influence on the likelihood and extent of  
284 damage caused to crops. However, diversionary feeding can increase ungulates'  
285 reproductive output, carrying capacity and hence population size (González-Crespo et al.  
286 2018, Cappa et al. 2019).

287 In arable farming areas, preventive measures to avoid crop damage have not always had  
288 positive outcomes, as they need a careful setting and a constant maintenance; this is the  
289 case with electric fences (Geisser & Reyer 2004), fences with a metal mesh (Rosell et al.  
290 2019), and measures to frighten and deter ungulates that are either chemical or biological  
291 (Santilli et al. 2004, Schlageter & Haag-Wackernagel 2012), or acoustic or bioacoustic  
292 (Gilsdorf et al. 2004). Moreover, the effect of some of these measures has proved to be  
293 inconsistent (Geisser & Reyer 2004). For example, Frackowiak et al. (2013) showed that  
294 diversionary feeding via planting protective strips of maize does not reduce damage to  
295 crops and, in addition, increases wild boar reproduction rates; therefore, their  
296 recommendation is that it should be discontinued. However, Calenge et al. (2004) showed  
297 that diversionary feeding by spreading of maize is an efficient tool to reduce the level of  
298 damage to crops. According to Geisser and Reyer (2004), only some consequences of  
299 hunting (such as management, population regulation or creating a 'landscape of fear')  
300 reduce wild boar damage in arable farming areas.

301

302 **Livestock farming**

303 The livestock farming context occurs in land areas dedicated to animal husbandry, mainly  
304 in extensive systems, where livestock-wildlife interactions are currently frequent (see  
305 Table 1). The main species involved in this context are wild boar and red deer, each  
306 represented in 29% of the publications (Fig. 1). The situation is that the numbers of  
307 livestock raised outdoors have been significantly reduced over the last twenty years in  
308 Europe (Food and Agriculture Organisation of the United Nations; available at:  
309 <http://faostat.fao.org/>). However, the remaining extensively farmed livestock is now at a  
310 higher risk of contact with wild ungulates (e.g. Triguero-Ocaña et al. 2019) and, under  
311 limiting conditions (summers in the Mediterranean and winters in northern Europe), food  
312 shortages for ungulates may occur (Putman & Staines 2004, Vicente et al. 2007). The  
313 reduction of free-ranging livestock has altered land use in a way that favours natural  
314 vegetation and produces more suitable conditions for recolonisation by wild ungulates  
315 (San Miguel et al. 2010, Acevedo et al. 2011, Austrheim et al. 2011). Thus, farmed  
316 livestock and wild ungulates now share more resources than they did some decades ago,  
317 when human activities effectively segregated livestock from ungulates (Delibes-Mateos  
318 et al. 2009). Currently, livestock areas are frequented by wild ungulates, and farming and  
319 hunting activities are widely overlapping (Berentsen et al. 2014, Carrasco-Garcia et al.  
320 2016, Gilbert et al. 2018).

321 In livestock farming areas, the main conflict results from pathogen transmission,  
322 e.g. the (re)emergence of disease in livestock (e.g., chronic wasting disease), and shared  
323 diseases such as classical swine fever, African swine fever and animal tuberculosis  
324 (Frölich et al. 2002, Gortázar et al. 2015, Guinat et al. 2017, Vicente et al. 2019). Gortázar  
325 et al. (2015) describe a series of preventive measures, such as translocation, barriers,  
326 deterrents, husbandry, removal of harvested animals, arthropod vector control, population  
327 control and vaccination of wildlife, that can be used, in relation to the target pathogen, to

328 reduce the risk of transmission at the wildlife-livestock interface. Sanitary problems in  
329 this context are directly related to aggregation of individual ungulates (Miller et al. 2003,  
330 Barasona et al. 2017), which has been favoured by increasing wildlife densities, intensive  
331 management (fences and feeding), changes in livestock breeding systems, and by the  
332 reduction of the human presence in pastures (Corner et al. 2006, Gortázar et al. 2007,  
333 Barasona et al. 2013). Therefore, many of the management measures suitable for livestock  
334 farming are aimed at reducing the risk of contact between livestock and wild ungulates  
335 by, for example, reducing the density of wild populations (Boadella et al. 2012), using  
336 exclusion fences (Barasona et al. 2013), implementing pasture management (Hutchings  
337 & Harris 1997), and translocation of livestock (Gortázar et al. 2015).

338

### 339 **Peri-urban and urban areas**

340 Peri-urban and urban areas are characterised by built-up areas connected by roads and  
341 highways, as well as green areas composed of a mosaic of patches of various types, such  
342 as gardens, squares, road verges, playgrounds, allotments, orchards, parks, and cemeteries  
343 (Ciach & Fröhlich 2019). In this context, the main overabundant ungulate species are the  
344 wild boar and roe deer (the subject of 38% and 28% of the papers, respectively; see Fig.  
345 1). Ungulates may be attracted to (peri)urban areas (Table 1) because of improved habitat  
346 (Fernández et al. 2006, Kilpatrick et al. 2011), the lack of predators, or increased  
347 opportunities for feeding (Cahill et al. 2012, Castillo-Contreras et al. 2018, Conejero et  
348 al. 2019). Other causes are the expansion of urban areas into the countryside (Amendolia  
349 et al. 2019), with rivers and roads acting as the main movement corridors (Stillfried et al.  
350 2017b), and hunting restrictions (Sterwart 2011), since hunting is often forbidden in urban  
351 areas (Storm et al. 2007). Under these circumstances, populations of ungulates have  
352 suffered a process of habituation (Geist 2011, Cahill et al. 2012) with an absence or

353 decrease in the ‘landscape of fear’ (Stillfried et al. 2017a), resulting in a process of semi-  
354 domestication (Mysterud 2010). In this context, the overabundance of ungulates causes a  
355 series of conflicts, grouped mainly into: ungulate-vehicle collisions (Zuberogitia et al.  
356 2014), nuisance to humans (Duarte et al. 2015) and transmission of zoonotic disease  
357 (Gortázar et al. 2006, Rizzoli et al. 2014, Vourc’h et al. 2016).

358 Due to the recent increase in human-ungulate conflicts, there is a need for urban wildlife  
359 management (Putman et al. 2014, Honda et al. 2018, Martin et al. 2020; König et al. 2020)  
360 with the objectives to control animal movement and reduce population size in order to  
361 avoid conflicts (Reidinger & Miller 2013, Putman et al. 2014). One difficulty is the use  
362 of lethal methods in the case of urban ungulates, since urban residents often disagree  
363 with culling animals for aesthetic and security reasons (Stewart 2011, Honda et al. 2018).  
364 In some cases, for example in the city of Berlin, Germany, the municipality allows wild  
365 boar culling within the urban area (Stillfried et al. 2017b). Excluding deer from urban  
366 areas with fencing is unrealistic (Heltai 2013), although fencing may be effective for  
367 roads and highways (Bruinderink & Hazebroek 1996, Stull et al. 2011). Therefore, other  
368 management alternatives should be used, including capture and translocation (Grund  
369 2011, Massei & Cowan 2014) or fertility control and contraception, although the  
370 effectiveness of fertility control is strongly questionable: more than 50% of fertile females  
371 must be maintained infertile to obtain meaningful reductions in ungulate numbers (Hobbs  
372 et al. 2000), and this is difficult to achieve. So, Raiho et al. (2015) suggest that fertility  
373 control is incapable of rapidly reducing deer abundance, and that it should be combined  
374 with other methods, e.g. culling, to control population growth.

375

376 **Mixed contexts**

377 The reality is much more complex than the simplified contexts described above, and in  
378 many areas, there is a mixture of interests because more than one use of the contexts  
379 coexist. For example, many protected areas such as national parks (e.g. Doñana National  
380 Park in southern Spain) maintain traditional livestock (Triguero et al. 2019). In other  
381 cases, hunting is a commercial activity in some protected areas, or protected areas are  
382 surrounded by hunting areas (Pedrotti 2017). Even clearer examples are the mixed  
383 forestry and hunting areas in the Nordic countries, and mixed arable farming and hunting  
384 areas in the Mediterranean countries (Felton et al. 2017, Cerri et al. 2018). Therefore, the  
385 management in each of these situations is complex and requires an individualised  
386 approach.

387

#### 388 **INDICATORS OF ECOLOGICAL CHANGE**

389 The IEC are based on the concept of density-dependence, which allows the monitoring  
390 of populations of ungulates (Morellet et al. 2007, Maublanc et al. 2016). In this sense, all  
391 the parameters that respond to changes in relative density can be viewed as candidate  
392 indicators (Garel et al. 2010). The maximum permissible level of density in each context  
393 depends on the circumstances and the ecological and socio-economical impact that  
394 ungulate populations generate, and the threshold density is perceived in that context  
395 (Putman et al. 2011b, 2011c). Thus, a different set of indicators may be required to give  
396 a warning of overabundance in each context. Based on this definition, and on previous  
397 studies (Gortázar et al. 2006, 2007, Morellet et al. 2007, Putman 2011c, Hothorn et al.  
398 2012), four sets of IEC are distinguished (Table 2), as detailed below.

399 Impact on habitat: these indicators are especially useful in those contexts where the  
400 intention is to protect the ecosystem (protected areas) or vegetation (forestry and arable

401 farming areas). The most commonly used indicators are based on the intensity of  
402 browsing and on the regeneration rate of the most palatable species (e.g. Frerker et al.  
403 2013, Perea et al. 2015), on meristem removal and defoliation (Rhodes et al. 2018), on  
404 levels of debarking (Iijima & Nagaike 2015), or on the use of remote sensing to assess  
405 changes in the structure and composition of vegetation over time (Villamuelas et al.  
406 2016).

407 Impact on animal performance: this set of indicators is especially useful in the context of  
408 hunting areas (Table 2), where the main objective is to produce high-quality game animals  
409 and large trophies (Coltman et al. 2003, Garel et al. 2007, Mysterud 2011). This set  
410 includes reproduction, mortality, phenotypic quality and body condition indices, which  
411 are density-dependent factors and are useful for describing the overall performance of  
412 individual ungulates (Bowyer et al. 2014, Santos et al. 2018).

413 Increment in the prevalence of shared and zoonotic diseases and parasite loads: these  
414 indicators are especially relevant for the livestock farming and (peri)urban area contexts  
415 (Table 2), due to the importance there of shared and zoonotic diseases, respectively. For  
416 example, high densities of wild ungulates in hunting areas near to livestock farming or  
417 urban areas have been associated with higher rates of animal tuberculosis (La Hue et al.  
418 2016) or outbreaks of zoonotic disease (Mackenstedt et al. 2015, Tomassone et al. 2018).  
419 Epidemiological surveillance is needed, and should be integrated with population data to  
420 monitor this set of indicators.

421 Increment in nuisance to humans: this set of indicators could be useful in (peri)urban  
422 areas (Table 2). It includes aspects directly related to human discomfort, such as ungulate-  
423 vehicle collisions; damage to gardens, parks, and sport grounds; and aggressive  
424 encounters between humans and ungulates (Schley et al. 2008, Hothorn et al. 2012,  
425 Duarte et al. 2015, Stillfried et al. 2017b). Urban and larger forested areas are associated

426 with higher numbers of ungulate-vehicle collisions than other contexts (Seiler et al. 2004).  
427 Numbers of collisions and numbers of news items regarding incidents involving wildlife  
428 are the most commonly used indicators (Wiggers 2011, Hothorn et al. 2012).

#### 429 **MANAGEMENT IMPLICATIONS AND FUTURE PERSPECTIVES**

430 In order to improve the management of ungulate populations, Apollonio et al. (2017)  
431 proposed implementing an adaptive management approach. This approach depends on  
432 each of the situations (contexts) of overabundance. Therefore, the starting point must be  
433 monitoring populations through different IEC, with special emphasis on the set of  
434 indicators that makes it possible to establish an alarm threshold (Morellet et al. 2007,  
435 Putman et al. 2011b). Therefore, we propose sets of IEC for each context, with priority  
436 ratings given to each set based on the permissible levels of ungulate density. However,  
437 more studies are needed to evaluate how the sets of indicators complement and relate to  
438 each other, since certain management actions (e.g. supplementary feeding, hunting, and  
439 fencing) may interfere with the relationships among the indicators and between them and  
440 ungulate population density. Management measures are also context-dependent, since  
441 they are focused on handling different conflicts in different contexts. Therefore, only  
442 through a more complete understanding of ecosystem dynamics will we be able to  
443 propose in detail effective measures to manage problems resulting from the  
444 overabundance of wild ungulates in all six common contexts in Europe.

445

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452

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## **SUPPORTING INFORMATION**

Additional supporting information may be found in the online version of this article at the publisher's website.

**Appendix S1.** Description of the methodology used for literature search in the systematic review.

**Appendix S2.** The 318 references used in this review of ungulate overabundance.

### **Figure legend**

Fig. 1. Composition of the literature on ungulate overabundance for each of six contexts and nine species. N indicates the number of papers relating to each context. For details of data sources and searching procedure, see Appendices S1 and S2.

### **Graphical Abstract text**

We describe six contexts of wild ungulate overabundance in Europe (protected areas, hunting areas, forestry, arable farming, livestock farming, and [peri]urban areas).

Protected areas are mainly devoted to conservation, where hunting of ungulates is either limited to management culling or, in a minority of cases, prohibited.

Hunting areas is characterised by land where the main human activity is hunting, and where hunting is carried out under commercial interests.

Forestry context occurs in areas where the main land-use is for forest, very common in northern and central Europe

Arable farming context is characterised by areas where the main land-use is for growing agricultural crops.

Livestock farming context occurs in land areas dedicated to animal husbandry, mainly in extensive systems, where livestock-wildlife interactions are currently frequent.

Peri-urban and urban areas are characterised by built-up areas connected by roads and highways, as well as green areas composed of a mosaic of patches of various types.

**Table 1.** Summary showing the main situations, causes and management measures to mitigate the overabundance of ungulates in each of the main six contexts described for Europe.

Context	Situations	Causes	Management measures
Protected areas	Conservation conflicts	<ul style="list-style-type: none"> <li>- Banned hunting</li> <li>- Overgrazing and browsing</li> <li>- Competition</li> <li>- Lack of large predators</li> </ul>	<ul style="list-style-type: none"> <li>- Population control</li> <li>- Fertility control</li> <li>- Protection of key resources</li> </ul>
Hunting areas	Effects on individual performance	<ul style="list-style-type: none"> <li>- Supplementary feeding</li> <li>- Fences</li> <li>- Translocations</li> </ul>	<ul style="list-style-type: none"> <li>- Selective hunting</li> <li>- Supplementary feeding</li> <li>- Sustainable management</li> </ul>
Forestry	Damage to trees (bark-stripping, browsing, fraying)	<ul style="list-style-type: none"> <li>- Poor management (e.g. silvicultural techniques)</li> <li>- Supplementary feeding</li> <li>- Lack of large predators</li> </ul>	<ul style="list-style-type: none"> <li>- Population control</li> <li>- Changed silvicultural measures</li> <li>- Improved spatial planning</li> </ul>
Arable crops	Damage to crops	<ul style="list-style-type: none"> <li>- Refuge effects</li> <li>- Easy availability of food</li> </ul>	<ul style="list-style-type: none"> <li>- Culling</li> <li>- Diversionary feeding</li> <li>- Electric or metal fences</li> <li>- Frighten and deter ungulates</li> </ul>
Livestock farming	Wildlife-livestock interactions and transmission of pathogens	<ul style="list-style-type: none"> <li>- Shared resources, mainly in periods of food shortage</li> </ul>	<ul style="list-style-type: none"> <li>- Pasture management</li> <li>- Spatial segregation of key resources: food and/or water</li> <li>- Segregation of main activities: livestock and game</li> <li>- Exclusion fences</li> </ul>
(Peri)urban	Human-wildlife conflicts (ungulate-vehicle collisions, disease transmission, nuisance)	<ul style="list-style-type: none"> <li>- Hunting restrictions</li> <li>- Food accessibility</li> <li>- Spread of urban areas into the countryside</li> <li>- Lack of predation and hunting</li> </ul>	<ul style="list-style-type: none"> <li>- Fertility control</li> <li>- Live-capture relocation</li> <li>- Fencing</li> </ul>

**Table 2.** Sets of indicators of ecological change and their potential level of impact in each context, defined as: low, medium or high. Those indicators with high impact in a given context are considered to be the most relevant for diagnosing and monitoring ungulate overabundance situations.

Context	Impacts on habitats	Impact on animal performance	Increments in diseases and parasite loads	Increments in nuisance to humans
Protected areas	high	medium	medium	low
Hunting areas	medium	high	medium	low
Forestry	high	low	low	low
Arable farming	high	low	low	medium
Livestock farming	low	low	high	medium
(Peri)urban	low	low	high	high