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## **ARTICLE IN PRESS**

Land Use Policy xxx (2015) xxx-xxx



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### Land Use Policy



journal homepage: www.elsevier.com/locate/landusepol

# Measuring total social income of a stone pine afforestation in Huelva (Spain)

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#### ARTICLE INFO

*Article history:* Received 26 January 2015 Received in revised form 29 September 2015 Accepted 9 October 2015

Keywords: Écosystem services Public services Private amenities Conservationist forestry Non-market valuation

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#### ABSTRACT

We apply an experimental ecosystem accounting approach aimed at estimating the contribution of ecosystem services to total social income accrued from a Stone pine (*Pinus pinea* L.) forest as the result of
afforestation in Huelva Province, Spain. The study encompasses private market products such as timber, pine cones, and forest conservation intermediate services; and non-market final services that include private amenities and public services such as landscape, free-access recreation and carbon sequestration services. We show how the total income of each single product is distributed amongst the factorial rewards to labor, and environmental and manufactured assets. Private products account for 46% of the average total income that the Stone pine forest would yield over its rotation, while public services comprise the remaining 54%. Our results also suggest that the production of public non-market services would offset the government compensation payments to support Stone pine afforestation and management. Finally, the results show that, on average, 7% of the estimated total income would be captured by the current System of National Accounts for forestry if applied to our case study (including only the net value added from timber and pine cone production and from plantation investment) and that 14% of this

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### 1. Introduction

Ecosystem services (ES) are increasingly being called upon to 23 support and inform natural resources regulation and management 24 (MA, 2005), and ecosystem accounting is gaining attention as an 25 approach to integrate ES and their related assets into decision mak-26 ing (Hein et al., 2015). The interest in developing this approach, as 27 an instrument to quantify and integrate complex ecosystems bio-28 physical data in connection with economic activities, has prompted 29 a rapidly expanding literature. This progress particularly focuses 30 on the spatial assessment and modeling of physical flow accounts 31 describing the supply of materials, and the regulating and cultural 32 categories of ES (Wolff et al., 2015). In contrast, the conception of 33 multiple market and non-market services and products that could 34 be derived from ecosystems (Pearce, 1993), as well as the use of val-35 36 uation techniques to price them, have been core to environmental economists for many decades (Pascual et al., 2010; Atkinson et al., 37 Q6 2012). 38

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http://dx.doi.org/10.1016/j.landusepol.2015.10.015 0264-8377/© 2015 Published by Elsevier Ltd.

Notwithstanding the progress in these fields, only a few studies 39 tackle the consistent integration of ecosystems economic accounts 40 in line with the accounting principles of the System of National 41 Accounts (SNA), which are based on exchange economic values 42 rather than on welfare values (e.g., Caparrós et al., 2003; Campos 43 and Caparrós, 2006; Edens and Hein, 2013; Hein et al., 2015; 44 Remme et al., 2015; Sumarga et al., 2015). Concerns about how 45 to display the value of single ecosystem services embedded in SNA 46 outcomes prompted the development and revision of the System of 47 Environmental-Economic Accounting, whose recently published 48 Central Framework (SEEA-CF) serves as the international statistical 49 standard for environmental accounting aligned with the produc-50 tion boundaries of the SNA (Bartelmus, 2013; United Nations, 51 2014a). The SEEA-CF underpins the estimation of environmental 52 asset accounts for individual natural resources that provide mate-53 rials or space to SNA economic activities (e.g., timber for forestry 54 activity). 55

The present debate on challenges of the SNA extension addresses the interest in measuring the spatial contribution of private and public ecosystems services to the economic benefits beyond the SNA production boundaries (MA, 2005; UN, 2014b). The SEEA-CF partially provides this approach but is based on single marketable natural resources, which is far from the conception of ecosystems as functional units delivering multiple products. The 62

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recently released SEEA Experimental Ecosystem Accounts (EEA) discusses the recommendations for valuing ES on the basis of the SNA principles, and calls for testing experimental extensions of the SNA to include ecosystem services and benefits omitted by the SNA economic activities (UN, 2014b; Hein et al., 2015). However, the SEEA-EEA lacks the international statistical standard conferred on the SEEA-CF, and the scope of the experimental extensions to the SNA is still under discussion.

The SEEA-EEA discusses two alternative models for integrating ecosystems into the institutional sectors and economic activities of national accounts: (i) it considers ecosystems as an economic unit providing services to other units (i.e., farmers); and (ii) it identifies ecosystems as an environmental asset that contributes to the production function of farmers' economic activity. In both cases, the approach falls short of recognizing that government and landowners (farmers) hold a shared responsibility in the production process of ecosystem products (Edens and Hein, 2013). In many European countries, government expenditures targeting natural resources management and conservation have been significant in recent decades (ECC, 2009a,b) and economic accounts of ecosystems cannot overlook this relevant element.

The experimental Agroforestry Accounting System (AAS) represents an alternative approach to terrestrial ecosystems that overcomes the production boundary shortcomings of the SNA and SEEA-CF. This system integrates the environmental assets into the agroforestry farm production function to estimate the total social income (total income hereinafter) originated in multiple private and public activities within the agroforestry territory. This total income estimation considers, simultaneously, the flow of incomes arising from the production process (including natural growth) and changes in environmental and manufactured assets (comprising capital improvement, degradation and depletion) over the accounting period (see Caparrós et al., 2003; Campos and Caparrós, 2006 for details). The AAS shares with the standard SNA and the SEEA-CF the principle that only exchange values should be used, and this is applied to both marketable and non-marketable products.

In this study, we offer an innovative application of the AAS to a pure even-aged Stone pine (*Pinus pinea* L.) forest resulting from an afforestation investment in Huelva Province (Spain). We regard this forest ecosystem as a joint private and public asset that constitutes a single functional unit where landowners' and governmental resources and management have an effect on both naturally occurring and manufactured production processes. In this context, we measure total income accrued from a number of private and public forest products. This includes products for which market prices are available, such as timber, pine cones, and forest conservation intermediate services, and non-market final services such as private amenities, public landscape conservation, public recreation and carbon sequestration. These non-market services are integrated into the forest ecosystem accounts as imputed or as simulated exchange values.

We employ a set of accounting criteria to disaggregate total income into the factorial contributions of labor and manufactured and environmental assets to the pertaining forest product. In this framework, the environmental asset comprehends the forest ecosystem (UN 2014b: 156). Our study offers the environmental incomes delivered by the Stone pine forest ecosystem at different periods of its rotation. These AAS environmental incomes are referred hereinafter to as ecosystem services and are arranged into the Common International Classification of Ecosystem Services (CICES) as provisioning, regulating and cultural ES (Haines-Young and Potschin, 2013).

The valuation of ES associated with private and public forest products departs from market or simulated exchange values, using both the resource rent approach (UN, 2014b; Remme et al., 2015; Sumarga et al., 2015) and non-market valuation techniques (Caparrós et al., 2003; Oviedo et al., 2010). ES valuation also takes 120 into account landowner and government direct and indirect man-130 ufactured costs involved in forest ecosystem production processes. 131 There are few previous applications that integrate private and 132 public non-market values (Campos and Caparrós, 2006) as we do 133 in our study. While the application of extended economic valua-13/ tion to non-market ES usually focuses on public values (Caparrós 135 et al., 2003; Remme et al., 2015; Sumarga et al., 2015), our results 136 show that landowner values are relevant to forest ecosystem total 137 income. 138

Overall, our empirical application highlights that only a com-139 prehensive approach to ecosystem production functions, which are 140 independent from SNA accounting structure conventions (i.e., dis-141 connecting government accounts from the ecosystem production 142 function), allows a broad representation of ecosystem accounts 143 and ES valuation. Our approach aims to contribute to the scien-144 tific debate on ecosystem accounting and its future implementation 145 within a national accounting context. 146

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#### 2. Materials and methods

We selected the countryside and coastline areas in Southern Huelva Province (Andalusia, Spain) as our case study. Stone pine is the dominant native forest species in Huelva, occupying 28% of 151 the area covered by trees in this province, and more than hundred 152 thousand hectares. Holm and Cork oaks (Quercus ilex L. and Quercus 153 suber L., respectively) are frequently found in the Stone pine distri-154 bution area, occupying together 18% of the area covered by trees 155 in Huelva (MAAMA, 2013). Stone pines are part of a mosaic of land 156 uses and vegetations that includes oak woodlands, other broadleaf 157 and conifer forests, scrub, rough pastures and croplands (Montero 158 et al., 2004). These diverse Mediterranean ecosystems are a reser-159 voir for a large number of endemic plant and bird species (Myers 160 et al., 2000). Around 80% of forests in Huelva are privately owned 161 (MAAMA, 2013). 162

The abandonment of forest management in our case study area 163 is likely to increase fire risk and to favor natural scrub revegeta-164 tion, and this might affect the joint production of private and public 165 forest products. This situation requires active landowner interven-166 tions to maintain the forest ecosystem in a productive condition. 167 In this context, landowners are expected to demand public incen-168 tives to take part in afforestation and forestry management to avoid 169 and reverse scrub encroachment. Afforestation with Stone pine 170 has been supported in Huelva Province in the past two decades to 171 boost sustainable forestry and to create permanent forest ecosys-172 tems (BOJA, 2008). In this study, we assume that pine afforestation 173 displaces dense scrubs that are not leased out for grazing and 174 hunting purposes. We use the growth and yield parameters esti-175 mated by Montero et al. (2004) for pure and even-aged Stone pine 176 forests located in Huelva Province, considering five site qualities 177 (see online Supplementary material for details). 0778

#### 2.2. Total income and ecosystem services valuation

The total income (TI) accounts for the remunerations to the 180 classic production factors: labor and capital, the latter embracing 181 both manufactured assets (those produced by human activities) 182 and environmental assets (those given by nature) (Campos, 2013; 183 Edens and Hein, 2013). The AAS's TI estimation is consistent with 184 the Hicksian income concept, which is defined as the maximum 185 potential consumption in the accounting period without reducing 186 the value of the opening capital stock at the closing period (Hicks, 187 1946: 177; McElroy, 1976: 229; EC, 2000: 87). Capital gain or loss 188

Please cite this article in press as: Ovando, P., et al., Measuring total social income of a stone pine afforestation in Huelva (Spain). Land Use Policy (2015), http://dx.doi.org/10.1016/j.landusepol.2015.10.015

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#### Table 1

The AAS total income, ecosystem services and manufactured capital income identities.

Concept	Initials	Formula	Definitions (in alphabetical order)			
Total income estimation						
Total output	ТО	TO = IO + FO	CA <sub>s</sub> : gross carbon sequestration,			
Total cost	TC	$TC \stackrel{\star}{=} IC + LC + CFC$	CA <sub>R</sub> : carbon release			
Net operating margin	NOM	NOM = TO - TC	Cd: capital destruction,			
		NOM = ENOM + MNOM	CFC: consumption of fixed capital,			
Net value added	NVA	NVA = TO - IC - CFC	Cr: capital revaluation			
		NVA = NOM + LC	ENOM: environmental net operating margin			
Capital income	CI	CI = TO - TC + CG	ECG: environmental capital gain			
* <sup>*</sup>		CI = ES + MCI	FO: final output,			
Capital gains	CG	$CG = Cr - Cd - PCrc^{(1)} + CFC$	FS: final sales;			
		CG = ECG	GFI: gross fixed investment;			
Total income	ТІ	TI = NVA + CG	GNG: gross natural growth,			
*		TI = LC + ES + MCI	i: normal profitability rate,			
		1	IC: intermediate consumption,			
Ecosystem services (ES)	ES		IMC: immobilized manufactured capital,			
Timber growth (TBg)	ES <sub>TBg</sub>	$ES_{TBg} = ENOM_{TBg} + ECG_{TBg}$	lo: intermediate output,			
		$ENOM_{TBg} = GNG_{TBg}$	LC: labor cost,			
		$ECG_{TBg} = Cr_{TBg} - Cd_{TBg} - PCrc$	MNOM: manufactured net operating margin,			
Pine cones (PC)	ES <sub>PC</sub>	$ES_{PC} = ECG_{PC}$	MCG: manufactured capital gain,			
		$ECG_{PC}^{-} = Cr_{PC} - Cd_{PC}$	PCrc: timber work in progress			
Conservation forestry (CF)	ES <sub>CF</sub>	$ES_{CF} = 0$	reclassification adjustment			
Private amenities (PA)	ES <sub>PA</sub>	$ES_{PA} = ENOM_{PA} = TI_{PA} - MCI_{PA}$	RMp: raw materials purchased,			
Recreational services (RS)	ES <sub>RS</sub>	$ES_{RS} = TI_{RS} - LC_{RS} - MCI_{RS}$	SSp: services purchased.			
Landscape (LN)	ES <sub>LN</sub>	$ES_{LN} = TI_{LN} - LC_{LN} - MCI_{LN}$				
Carbon sequestration (CAs)	ES <sub>CAs</sub>	$ES_{CAs} = ENOM_{CAs} + ECG_{CAs}$				
		$ENOM_{CAS} = CA_S - CA_R$				
		$ECG_{CAS} = Cr_{CA} - Cd_{CA}$				
Manufacture discussion for the time service	MCI					
Manufactured capital income		MCI FC				
Timber pine cones carbon	MCI <sub>TB</sub> MCI <sub>PC</sub> MCI <sub>CA</sub>	MCI <sub>TB/PC/CA</sub> = FS <sub>TB/PC/CA</sub> + GFI <sub>TB/PC/CA</sub> - RMp <sub>TB/PC/CA</sub> - SSp <sub>TB/PC/CA</sub> - CFC <sub>TB/PC/CA</sub> - ES <sub>TBg/PC/CAs</sub>				
Other products (j)	MCI		- ESTBg/PC/CAs			
other products (J)	MCI <sub>jMAX</sub>	$MCI_{jMAX} = i \times IMC_j$				
	MCI <sub>jMIN</sub>	$MCI_{jMIN} = TI_j - LC_j.$				

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(CG) captures the changes borne to environmental and manufactured assets during the accounting period, and it is summed up to the net value added (NVA) accrued from the use of resources in production to derive the TI estimation: TI=NVA+CG. Capital income (CI) represents the aggregated remunerations to capital and it is estimated by adding the environmental net operating margin (ENOM), the manufactured net operating margin (MNOM), and the CG: CI=ENOM+MNOM+CG. The net operating margin is the balancing item between total outputs (TO) and costs (TC), which added to the compensations to labor (LC) would yield the net value added: NVA = NOM + LC (Table 1).

In this application, we assume constant prices, and that gross investment in manufactured assets equals their depreciation, hence no CG is assigned to manufactured assets. The manufactured capital income (MCI) represents the return on manufactured assets and is set equal to MNOM. The value of ES accounts for the ENOM and the environmental capital gain/loss (ECG). EGC depends on timber, pine cones, and carbon net capital revaluation and extraordinary destruction. Capital revaluation is mainly due to the discount effect from shortening the harvest period by one year at the closing period with respect to the opening one (Caparrós et al., 2003).

The value of ES is not directly observable, even for those services 210 embedded in products that are provided in the market place. In 211 cases where market prices are available, ES is appraised as a residual 212 value considering that there is usually a quantifiable human input 213 in terms of both labor and manufactured assets associated with 214 the provision of market products. This ES quantification approach 215 is known as the resource rent method (UN, 2014b; Remme et al., 216 217 2015; Sumarga et al., 2015). In this study, this approach is applied to 218 approximate the unit environmental price for timber, pine cones, and carbon, and we use this price to value the growth and envi-219 ronmental asset associated with those products. The ES value 220 associated with those products may depict a negative value over an 221 accounting year. Carbon ES could be negative if releases of carbon 222

dioxide  $(CO_2)$  surpass its sequestration in the period. Similarly, timber, pine cone, and carbon ES might be negative in case of relevant capital losses due to tree depletion in a certain period.

For non-market services, we use the simulated exchange value 226 (SEV) to assess the price that would occur if a product outside of the 227 market were internalized in a partial equilibrium context (Caparrós 228 et al., 2003). SEV estimations take into account the demand for a 229 non-market product, which is estimated using non-market valu-230 ation techniques, as well as the offer and market structure. SEV 231 estimates do not necessarily reflect the value of ES, which depend 232 on whether there are quantifiable human inputs associated with 233 the provision of the relevant non-market service, and that in our 234 case are represented by the costs afforded by the landowner and 235 government to that end. Thus, once the non-market output val-236 ues are estimated and production costs allocated, ES are quantified 237 as residual values after LC and MCI are subtracted from the TI. In 238 that case, we assume that ES can only emerge if TI > (LC + MCI), 239 being the maximum value for MCI equal to the normal return (*i*) 240 to the average manufactured investment (IMC) allocated during **08**41 the account year to obtain a private or public product from the 242 forest (MCI<sub>MAX</sub> =  $i \times IMC$ ) and LC  $\ge 0$ . In this application we con-243 sider a normal real return to manufactured assets of 3%. In cases 244 where the returns on capital are negative, ES would equate to zero 245 and the negative income would be attributed to the manufactured 246 investment (MCI<sub>MIN</sub> = TI – LC) (Table 1). 247

#### 2.3. SNA and AAS outputs and costs

Private products include natural growth and harvest<sup>1</sup> of timber 249 and pine cones, government payments that the landowner receives 250

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<sup>&</sup>lt;sup>1</sup> Harvest is regarded as a manufactured activity, since it is not accounted for estimating the value of ES associated with timber and pine cones.

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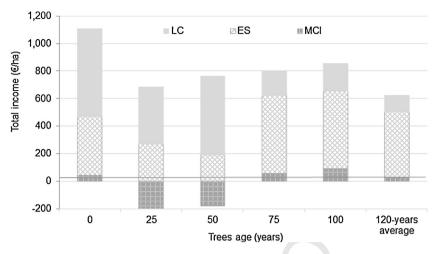
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Q11 Fig. 1. Total annual income distribution by Stone pines age (€ha<sup>-1</sup>, year 2008)\*.
\*LC: labor income, ES: ecosystem services, MCI: manufactured capital income. Results for a discount rate of 3%.

for applying conservationist forestry treatments, and non-market private amenities. Public non-market products comprise the public recreation services enjoyed by open-access visitors to the forest, and the landscape conservation and carbon sequestration services enjoyed by society as a whole. Some forest products are left out of the analysis, either due to their marginal contribution to private incomes at the case study level (grazing and hunting incomes) or due to the lack of data (e.g., natural water yield, mushroom, and edible plant gathering and threatened biodiversity conservation). Outputs and costs correspond to those observed or estimated prices in the year 2008.

The SNA structures the national accounts by economic activities (forestry being one of them) and institutional sectors (e.g., households, government, and corporations) disconnected from the ecosystems that support those activities. As a consequence, some forest ecosystem products and costs that the SNA does not consider as part of the conventional forestry accounts may already be captured by this system, for instance, through the recording of governmental current expenses and investments in forest resources protection. The total forest income offered by that the SNA applied to forestry is the net value added (NVA<sub>SNA</sub>), without including subsidies and taxes on production in this application. The NVA<sub>SNA</sub> is estimated as a residual value between the SNA final output (FO<sub>SNA</sub>), the intermediate consumption (IC<sub>M</sub>) and the consumption of fixed manufactured capital (CFC):  $NVA_{SNA} = FO_{SNA} - IC_M - CFC$ . This residual value comprises the compensations to employees and the net operating surplus and mixed income (EC, 2000; ECC, 2009). FO<sub>SNA</sub> records the sales, gross investment in self-produced manufactured assets (e.g., plantations), intra-consumption of raw materials, and personal consumption, donation and payment in kind of market products. On the costs side, the SNA takes into account as intermediate consumption the purchased raw materials and services and intra-consumption, and the consumption of fixed capital (e.g., buildings, plantations and machinery) in the period (EC, 2000).

Tl estimation of the AAS broadens the NVA<sub>SNA</sub> for forestry by including the net value added from non-SNA products (NVA<sub>non-SNA</sub>) and the CG (Table 1). NVA<sub>non-SNA</sub> estimation comprises the operating benefits from: (i) new outputs of conventional economic activities (natural timber growth) and intermediate consumption (the standing timber that is harvested in the year); and (ii) new economic activities (private and public non-market products); as well as, the reallocation and integration of government investment and expenditures into the accounts of public non-market services delivered by forest ecosystems. Each single AAS activity can integrate private and public outputs and costs.

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The SEEA-EEA guide suggests that the ES that contribute to the 297 production of public benefits might be regarded as non-SNA ben-298 efits, regardless of whether the economic assets generating those 299 services are privately or non-privately [publicly] owned and man-300 aged (UN 2014b: 42-43). The AAS approach explicitly broadens the 301 SNA production boundaries to provisioning, regulating and cultural 302 services that contribute to the production of non-market final ser-303 vices (e.g., private amenities, public recreation, landscape services, 304 and reduction of  $CO_2$  in the atmosphere). 305

#### 2.3.1. Timber growth and harvest

We follow Caparrós et al. (2003)'s approach to estimate the natural timber growth (NGt). This output equals:  $NGt = p'_p g_s$ ; where  $p'_p$  is a vector of the expected environmental prices and  $g_s$  is a vector of the timber growth (m<sup>3</sup> year<sup>-1</sup>) for each one of the tree diameter classes standing at the end of the accounting year: 311

$$p_{p} = (p_{p}^{1}, P_{p}^{2}, \dots, P_{p}^{n}, \dots, P_{m}^{m})$$
  
Being  $P_{p}^{d} = \sum_{j=d}^{m} \frac{\left(P_{w}^{j} - P_{k}^{j}\right) \times \pi_{jd}}{(1+r)^{t_{j}-t_{d}}}$  for each  $d = (1, 2, \dots, m)$  (4) <sup>312</sup>

where  $P_p^d$  is the vector of environmental prices, which is esti-313 mated as the forest gate price of timber  $(P_w^l)$  minus the expected 314 manufactured cost  $(P_{k}^{j})$  per cubic meter in a diameter class d. 315 The manufactured cost comprises: (i) timber harvesting, (ii) the 316 expected silvicultural treatments (those intended to enhance the 317 timber yield) and (iii) a normal return to the IMC involved in 318 the timber production process.  $P_p^d$  is affected by the conditional 319 probability  $(\pi_{id})$  that a tree that is alive in a diameter class d is 320 logged at each one of the *j* diameter classes that are to be reached 321  $(\pi_{id} = Pr(j/d), j \ge d)$ . This conditional probability depends on nat-322 ural mortality, fire risk rates and the scheduled timber logging for 323 Stone pine forests in Huelva Province. Finally, r is the discount rate 324 and  $t_i$  and  $t_d$  the age (in years) of a tree belonging to the diameter 325 class *j* and *d*, respectively. We use a real discount rate of 3% although 326 results are evaluated considering their sensitivity to rates ranging 327 from 2% to 5% (OCDE, 2009: 113) 328

The standing value of the timber that is harvested in the accounting year is recorded as an intermediate cost in the form of work-in-progress used (WPu). WPu is valued at the beginning of the accounting period as:  $\delta(P_w - P_h)$ 'q<sub>h</sub>, where  $p_h$  is a vector of

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the harvest cost for each diameter class;  $\delta$  is the discount factor  $[\delta = 1/(1+r)]$ ; and  $q_h$  is the quantity of the harvested timber.

#### 2.3.2. Payments for forestry conservation services 335

The landowner benefits from direct government payments (compensations) for adopting conservationist forestry practices. It is accepted that these payments are intended primarily to increase the supply of environmental services (i.e., cultural landscape conservation and climate change mitigation) European Commission (ECC), 2009a,b(ECC, 2009). In this simulated case study, we consider an Andalusian government one-time payment to landowners for accomplishing an afforestation investment and other specific payments to carry out ordinary forestry activities, such as thinning or scrub clearing, which are also subject to government compensations for sustainable forest management (BOJA, 2008).

The outputs and costs of the conservationist forestry prac-347 tices are accounted for in private forestry activity as a single use 348 for which the landowner is responsible. Afforestation investment 349 is recorded as a gross fixed capital formation item. The annual 350 consumption of fixed capital associated with this investment is subsequently recorded as an intermediate output (conserva-352 tion services) that forestry provides for the production of public non-market services. In the case of ordinary forestry operations, government payments to the landowner for carrying out those practices are recorded entirely as intermediate outputs. Both types of intermediate outputs are equally shared out as intermediate costs for the production of landscape, carbon and public recreational services. 359

The compensation payments may not equal the production 360 costs of forestry operations, depending on whether the amount 361 anticipated by the government for each practice (BOJA, 2008) is 362 surpassed or not. We admit that enhancing the provision of public 363 non-market services is the main government objective for encour-364 aging conservationist forestry practices; although they also affect 365 the production function of market products such as timber and 366 pine cones. Thus, if a landowner voluntarily decides to apply a 367 conservationist forestry practice with a total cost higher than the 368 government compensation, the associated negative net operating 369 margin will affect the private market income of the forestry activity 370 in the accounting period. Landowner might be willing to under-371 take a conservationist forestry treatment that is not fully offset by 372 government payments, if she/he considers that this practice would 373 enhance the future pine cones or timber productivity. This situation 374 might be punctual and we assume that the afforestation project and 375 376 associated conservationist forestry practices will only take place if the present value of future private market benefits plus government 377 compensations surpasses the present value of the afforestation 378 investment and forestry operations costs. In the particular case 379 of non-industrial forest owners the afforestation decision may be 380 also influenced by non-market benefits from afforestation (e.g., pri-381 vate amenities), as landholders might be willing to accept lower 382 compensations for increasing the share of forest in their properties 383 (Ovando et al., 2010); even though our accounting proposal does 384 not examine this option. 385

#### 2.3.3. Private amenities

Private (non-industrial) forest landowners benefit from the con-387 sumption of amenities (e.g., recreation, life-style, and heritage 388 values) as non-market outputs from the land. The discounted 389 value of the future capital incomes derived from private ameni-390 ties consumption is a component of land price. The SNA figures 391 do not capture the income derived from the consumption of pri-392 vate amenities. Nonetheless, the private amenity output might 393 incorporate the market value of intermediate services delivered 394 395 by other activities that are already captured by SNA figures, and that are used to produce the amenity output. The imputed rental

value of owner-occupied housing in the property is an example of those intermediate services, which might be embedded in the private amenity output. Accordingly, if there were any commercial intermediate consumption embedded in the amenity output, our amenity income figure would be overvalued.

As the price for the flow of private amenities is not directly observable, we need to draw upon non-market valuation techniques in order to obtain a monetary value for its final output. In this particular case, we employ the results of a contingent valuation (CV) survey applied to estimate the value of landowner private amenities of Los Alcornocales Natural Park (ANP) in Cádiz Province (Campos et al., 2009). We use the mean willingness to pay (WTP) estimated for the ANP to value landowner amenities in our study area (Stone pine forests in Huelva Province).

We acknowledge that this approach has limitations and that the ideal is always to have case-specific values. However, the private amenity values estimated from Campos et al. (2009) can be a good approximation of private amenity values in our study area. The woodlands from these two areas (the ANP and Stone pine forest in Huelva Province) are close to each other (no more than 150 km). Although the ANP woodlands are dominated by Cork oaks and in our study area the predominant tree species is the Stone pine, both species can be frequently found in mixed stands or neighbouring forests as part of a diverse land uses mosaic of forest, pastures and crops (Montero et al., 2004). Cork oaks and Stone pines have many similarities: they are native Mediterranean basin species, have a round shape, do not reach great heights and have a similar understory made up of scrub and swards. In terms of scenic and recreational features, these two forests do not present large differences and they probably do not show high divergences in landowner amenity preferences.

There is more uncertainty about the differences and similarities in the socioeconomic characteristics of landowners in these two areas. However, in Spain forest landowners belong to a relatively similar segment of the population, with a high-medium financial status, and are usually connected to the rural world. In general terms, these characteristics are probably similar. In addition, as these study areas are close to each other, it is likely that the average characteristics of the landowners are similar and have a small impact on the WTP for private amenities. Overall, we think that using the ANP values for private amenities is a better alternative than omitting landowner amenity values in our accounting case study.

The Campos et al. (2009) CV survey in the ANP (64 interviews with landowners) estimated, in 2002, the maximum amount of money that the woodland owners were willing to give up (to pay) annually before selling their property to invest in a more profitable (in monetary terms) non-agrarian asset. The mean of this WTP is  $\in$  213 ha<sup>-1</sup> and year<sup>-1</sup> and represents the output value of the landowner private amenities for the ANP in 2002. We assume this value to be similar to the amenity output value for the year 2008 in our case study. For this particular simulation we assume that the maximum WTP for the private amenities of each forest property could be potentially collected in a market. Thus, there would not be consumer surplus as the landowner would act as a monopolist. Under this assumption, the mean maximum WTP per hectare is an exchange value. The aggregated exchange value would result from multiplying the mean maximum WTP per hectare by all hectares of private properties of Stone pine forests in the analyzed region.

#### 2.3.4. Public recreation and landscapes services

For the estimation of the monetary values of public recreation (an actual use value associated with visiting the forest) and landscape conservation services (an option value for having additional hectares of forest landscape in the future) of a Stone pine afforesta-460 tion in Huelva, we use the results of a non-market valuation survey, 461

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which addressed these public services. This survey included a choice experiment for the valuation of public recreation in Stone pine forests in the southwest and west of Spain and a choice experiment for the valuation of a Stone pine afforestation program in the southwest of Spain. Both experiments cover the area where our case study is located (Huelva Province). The survey was conducted in 2008 through face-to-face interviews with 750 Spanish adults ( $\geq$ 18 years old) from 14 Spanish provinces located in the southwest and west of the country, including Huelva.<sup>2</sup> They were selected in consideration of the fact that they contain or are adjacent to most of the Stone pine forest areas in Spain (around 90% of the total area). Further details about this survey can be found in Oviedo and Caparrós (2014) and Oviedo et al. (2015).

The choice experiment used for valuing public recreation is described and analyzed in Oviedo et al. (2015). This experiment was included in 604 questionnaires,<sup>3</sup> but it was presented only to those respondents who answered a previous question by saying that they had visited a forest in Spain at least once in the last 12 months. This resulted in a total of 336 valid interviews for the valuation of public recreation. The goal was to obtain WTP estimates from actual forest recreationists as they are the ones making use of these recreational services and potentially giving an economic value to them. The experiment provides the WTP for a one-day visit to a forest characterized by the following attributes: the dominating tree species in the forest (Stone pine or Cork oak), the presence of infrastructures (yes or no), the presence of animals (yes or no) and the opportunity to pick mushrooms (yes or no). A payment for the access to the forest is also included, allowing for the estimation of WTP values

We employ the mixed logit model presented in Oviedo et al. (2015), which uses a pooled choice and recoded ranking dataset to obtain the median WTP for a one-day visit to a forest where Stone pine is the dominating species and with no other attributes associated. This median WTP is  $\in$  13 visit<sup>-1</sup>. Assuming that the demand curve is linear with constant elasticity, this median WTP multiplied by half of the annual visits to the forest offers the maximum revenue that could be earned by a monopolist in the year in a hypothetical market. This corresponds to a benefit maximizing strategy if we assume that costs are constant. Under these assumptions, the value obtained is consistent with an exchange value given that the median WTP would be paid by 50% of the annual visits to the forest (Caparrós et al., 2003). Considering the half of total visits  $(13,359,885 \times 50\%)$  estimated by Oviedo and Caparrós (2014) and that those are distributed amongst the 450,000 ha of Stone pine forests in Spain, we obtain an output value of  $\in$  193 ha<sup>-1</sup> year<sup>-1</sup> for the public recreation services. This public recreation output per hectare is assumed to apply equally to all hectares of Stone pine forest resulting from the afforestation in Huelva Province.

The experiment used for valuing the public landscape services associated with the afforestation is described and analyzed in Oviedo and Caparrós (2014). In this case, the valuation scenario was presented to all 750 survey respondents, as landscape services is a potential value to all society. This experiment provides the WTP of Spanish adults for an afforestation program with Stone pines in south-western Spain, which includes Huelva Province. The attributes characterizing the programs were the afforestation area, which covered up to 80,000 ha in intervals of 20,000 ha, and the land use removed because of the afforestation, which could be either scrubland or eucalyptus stands. The experiment also included a payment, as a one-time increase in taxes, for carrying out the afforestation program.

We use the estimated median WTP value per hectare for an 524 afforestation investment covering 40,000 ha and removing scrub-525 land, which stands for the present value of all future benefits 526 derived from the afforestation, and can be converted to an annual 527 WTP when using a proper discount rate. The median WTP repre-528 sents the amount that would be accepted by half of the population. 520 As the experiment used an increase in taxes as the payment-vehicle, 530 the aggregated value of landscape services is obtained by multi-531 plying the median WTP by the total target population (Spanish 532 individuals  $\geq$  18 years old from the provinces where the survey was 533 conducted), because the tax would be mandatory. We consider that 534 this is the most appropriate procedure for estimating an exchange 535 value for these services given the scenario used. The median WTP 536 used is  $\in$  31.65 person<sup>-1</sup> and it is obtained from the mixed logit 537 model presented in Oviedo and Caparrós (2014). Multiplying this 538 median WTP by the Andalusian adult population (6,698,925 per-539 sons > 18 years old), we obtain an aggregated present value for 540 landscape services of  $\in 5301$  ha<sup>-1</sup>. 541

#### 2.3.5. Carbon net sequestration

Carbon gross sequestration is assessed using Montero et al. 543 (2006)'s equations that relate tree diameter with the above-544 ground and root biomass and carbon stock of Stone pines. We 545 assume that the landowner is paid when the carbon sequestra-546 tion takes place and has to pay (the same amount of money) 547 when carbon is released, as a result of tree harvesting, burning 548 or death. In all of these cases, we assume that carbon release is 540 instantaneous. Carbon sequestration/release is regarded as a pub-550 lic benefit/cost, and it is valued using the average CO<sub>2</sub> price for 551 the European Union Allowances (EUA), issued under the EU ETS 552 (Emission Trading System) in 2008, that is  $\leq 22 \text{ tCO}_2^{-1}$  (SENDECO2, 553 2015). The EUA may be seen as an upper bound price for forestry 554 CO<sub>2</sub> when compared to other market allowances and project-555 based CO<sub>2</sub> transactions in 2008. Nonetheless the EUA renders the 556 best price reference since the EU ETS embraced 73% of the emis-557 sion units sold in 2008 in industrialized countries (Caapor and 558 Ambrosi, 2009). The EU ETS, however, does not include forestry 559 credits, and it is a highly volatile market, whose prices oscil-560 lated from  $\in 3.5 \text{ tCO}_2^{-1}$ , to  $\in 16.5 \text{ tCO}_2^{-1}$  between 2009 and 2014 561 (SENDECO2, 2015). In consideration of this volatility, we further 562 estimate the carbon incomes for a lower bound carbon price of 563  $\in$  3.5 tCO<sub>2</sub><sup>-1</sup>.

#### 2.3.6. Government expenditures

Public costs include direct government expenditures to provide 566 landscape services related to preventing and reducing the occur-567 rence of forest fires and providing public recreation services to 568 open-access visitors. Those government expenditures are SNA val-560 ues, which we reallocate into the AAS forest ecosystem accounts as 570 output (gross investment), intermediate services, labor, and fixed 571 capital consumption costs of public non-market services, whose 572 provision is affected by government resources and management. 573 Government investment and services are rated as their production 574 costs European Commission (ECC), 2009a,b(ECC, 2009). 575

Because of the lack of specific data on the government expen-576 ditures in the Huelva Stone pine area, we use the data on the 577 expenditures and manufactured capital used by the government to 578 provide the landscape and public recreation services in the wood-579 lands (including forest and scrublands) of the ANP in 2002 (Campos 580 et al., 2005; Oviedo et al., 2010). Government expenditures depend 581 mainly on the regional government, and it is presumed that those 582 expenses would not depict relevant variation amongst Andalusian 583 provinces. To update these costs to the year 2008, we consider that the government forest expenditures have increased in line with the 585

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<sup>&</sup>lt;sup>2</sup> These provinces are Cádiz, Málaga, Seville, Córdoba, Huelva, Badajoz, Cáceres, Valladolid, Madrid, Segovia, Toledo, Salamanca, Zamora and Ávila.

<sup>&</sup>lt;sup>3</sup> The remaining 146 questionnaires included another valuation scenario which is not relevant to the goals of this paper.

funds that the Andalusian government has assigned to the Regional Forest Plan Implementation in 2002 and 2008 (see Supplementary material). We estimate that in 2008 government gross fixed investment in infrastructures used to provide landscape services attains €16 ha<sup>-1</sup> and €4 ha<sup>-1</sup> in the case of public recreation. Government total production cost accrues €108 ha<sup>-1</sup> and year, 88% attributed to landscape and 12% to public recreation.

#### 3. Results

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We estimate the contribution of single private and public prod-594 ucts to TI and the value of ES in five different accounting periods 595 that include the afforestation year, and years 25, 50, 75 and 100 after 596 the simulated plantation would have taken place (Figs. 1 and 2). The 597 total income figures reflect, for each one of the analyzed periods, 598 the investments, outputs and production costs related to forestry 599 operations, government expenditures and public and private out-600 puts that the Stone pine plantation would yield in specific years of 601 its rotation. Government payments for forestry conservation prac-602 tices, tree growth, net carbon sequestration and harvesting profiles 603 are time varying variables. On the contrary, the output value of pri-604 vate amenities, landscape services, and public recreation, as well 605 606 as, the direct government expenditures are independent of the age of trees and we assume they remain constant over the analyzed 607 periods. 608

We also provide the average TI and ES values for the entire 609 Stone pine rotation (Table 2). The average results differ substan-610 tially from the annual incomes estimated for the specific accounting 611 periods, since on an average yearly basis, pine cone production, car-612 bon sequestration or timber growth values encompass all the yield 613 and growth oscillations observed along the afforestation cycle (see 614 online Supplementary material). Over the 120-year rotation the 615 effect of government payments on private and public accounts is 616 moderate in comparison to those years in which important con-617 servationist forestry operations are scheduled (years 25 and 50). 618 Finally, it is worth mentioning that in the average year, both tim-619 ber and carbon capital gains are marginal, which makes sense given 620 its proximity to a steady state situation. 621

#### 622 3.1. Total income and ecosystem services distribution

The estimated total social income averages an annual income of 623  $\in$  621 ha<sup>-1</sup> over the Stone pine rotation, while the fluctuations in TI 624 values are relevant across the different ages of the Stone pine trees. 625 The contributions of labor,<sup>4</sup> environmental and manufactured asset 626 as production factors vary along with the different accounting peri-627 628 ods (Fig. 1). Rewards to labor explain on average 19% of TI, 15%% of total private income, and 22% of total public income. The value 629 of labor compensations changes considerably across the analyzed 630 periods, which primarily depends on the expected forestry and har-631 vesting operations, as it is assumed that the direct government 632 expenditures for the provision of non-market public services would 633 remain constant in the future. 634

The contribution of ES to total income averages 77% of total income over the Stone pine rotation, 79% of total private income and 76% of the public one. As expected, the ES value varies in accordance with the scheduled conservation forestry operations. ES values are smaller at the earlier stages of the rotation, when more intensive conservationist forestry interventions are expected (years 25 and 50). We also calculate that 89% of the estimated ES average value corresponds to cultural services (private amenities, landscape and public recreation), 3% to provisioning services (timber and pine

Use Policy (2015), http://dx.doi.org/10.1016/j.landusepol.2015.10.015

Please cite this article in press as: Ovando, P., et al., Measuring total social income of a stone pine afforestation in Huelva (Spain). Land

cones) and 8% to regulating services (carbon). Finally, the manufactured capital income explains on average the remaining 4% of TI, while accounts for 6% of the total private income and 2% of the corresponding public figure (Fig. 1).

Total income yield by private products varies substantially across the five analyzed periods, with an average share of 46% over the entire rotation (Fig. 2a). The forestry activity explains a large share of total private incomes at the afforestation year and in those years where forestry conservation practices are scheduled (e.g., year 50). Nonetheless, private amenities would explain the largest part of total private income (74%) over the entire rotation. In this particular case, the average total private income from growing pinecones would be two times higher than the income from growing timber, and also, on an average basis, the government compensations would exceed the total costs afforded by the landowner for applying forestry conservation practices (Table 2). The small relevance of private forestry provisioning services respect to the regulating and cultural services included in this study (Fig. 2b) is explained, in part, by a low private profitability for growing timber and pine cones in the studied area. The market revenues for those forestry products barely cover labor and manufactured costs involved in their production, making the residual ES value a small quantity.

The TI delivered by non-market public products also displays relevant variations from negative incomes in year 50, in which a relevant intermediate cost from the application of forestry conservation practices is anticipated, to a maximum value by the year 75, when no conservationist forestry practices are expected (Fig. 2a). Carbon is another factor that adds variability to public TI and ES values. Both the environmental net operating margin and capital gain associated with carbon fluctuate along the afforestation rotation. A negative carbon CG indicates an anticipated environmental asset loss, due to a decrease in the carbon sequestration ability in the near future (e.g., as a result of a reduction in existing inventories), which affects the present value of the expected future carbon net sequestration at the closing period. On the other hand, we estimate that the lower-bound carbon price of  $\in 3.5 \text{ tCO}_2^{-1}$  would reduce the average TI associated with carbon by -130% with respect to the EUA CO<sub>2</sub> average price observed in 2008. The effect of the minimum CO<sub>2</sub> price observed in EU ETS market between 2009 and 2014 (SENDECO2, 2015), on our TI estimations is, however, marginal with an average difference of -4% between the two carbon price scenarios over the entire forest rotation. 686

### 3.2. Sensitivity of total income to discount rates

Our results show that the estimated TI is relatively sensitive 688 to the discount rate applied. This discount rate affects, on one 689 side, the quantification of capital gains and on the other side, the 690 landscape output. We find that timber and carbon capital gains 691 are less sensitive to discount rates, since we deal with long-term 692 outputs and costs. The landscape output value would range from 693  $\in$  106 ha<sup>-1</sup> year<sup>-1</sup> for a discount rate of 2% to  $\in$  265 ha<sup>-1</sup> year<sup>-1</sup> for 694 a discount rate of 5%, which makes this output, the major factor 695 explaining the sensitivity of the results to different discounting 696 scenarios. 697

### 3.3. Payments for conservationist forestry and public non market services

The main benefits from Stone pine afforestation investment come from the production of public non-market services (Table 2). Our results also show that government payments to conservationist forestry practices are expected to enhance the production of public non-market forest services while increasing the private incomes from forestry activity. Nonetheless, the relevant analysis of gov-705

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<sup>&</sup>lt;sup>4</sup> Our capital income estimates do not include any reward for a landowner's selfemployed labor; rather they only remunerate for the landowner's investment.

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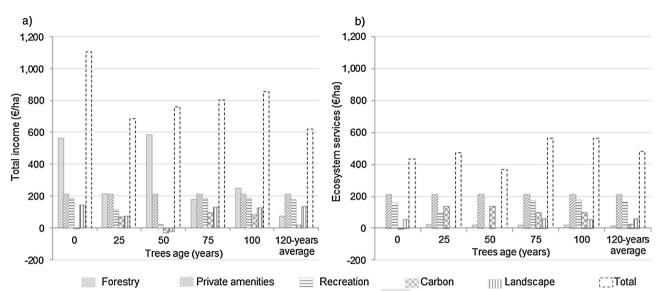


Fig. 2. Total annual income and ecosystem services by single product and Stone pines age (€ha<sup>-1</sup>, year 2008)\*. \*In the case of total income, forestry includes timber, pine cones and conservation forestry; for ecosystem services it only includes timber and pine cones. Results for a discount rate of 3%

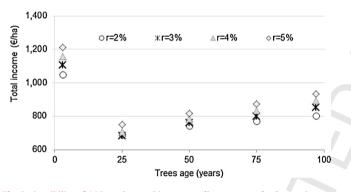


Fig. 3. Sensibility of AAS total annual income to discount rates by Stone pines age  $(\in ha^{-1}, year 2008).$ 

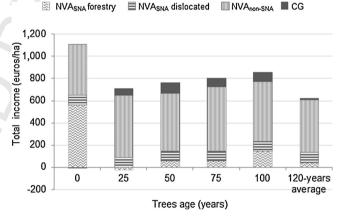


Fig. 4. SNA and AAS contribution to total annual income by Stone pines age (€ha<sup>-1</sup>, year 2008)\*

\*NVA: net value added, CG: capital gain. Results for a discount rate of 3%.

#### 3.4. SNA net value added versus AAS total income estimations

The AAS extensions to the official economic accounts for forestry 723 (NVA<sub>SNA</sub>) are relevant in terms of their contribution to a compre-724 hensive TI figure (Fig. 4). In the year in which pines are planted, 725 the NVA<sub>SNA</sub> accounts for 51% of the TI, because it records the net 726 value added from the plantation investment. For the subsequent 727 accounting years (25, 50, 75 and 100), the NVA<sub>SNA</sub> of forestry activ-728 ity is able to capture in the best of the cases (year 100) 18% of the TI 729 that a Stone pine ecosystem provides, and barely 7% of TI over the 730 entire Stone pine rotation. 731

Ninety-three percent of the TI estimated by the AAS for the aver-732 age rotation would be omitted in the SNA applied to forestry. Some 733 14% would be dislocated into the accounts of the government, as an 734 institutional SNA sector, in the form of labor compensations asso-735 ciated with gross investment and expenditures in activities such as 736 preventing and fighting forest fires or the provision of public ser-737 vices to open access visitors of natural areas. A relevant part of the 738 AAS extensions (NVA<sub>non-SNA</sub>) to the forest net value added would be 739 omitted (77%) in the System of National Accounts. Basically, the SNA 740 will hide or omit the contribution of ecosystems services embedded 741 into the total forest income that the AAS estimates. This includes the 742

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ernment incentives for afforestation should consider the displaced land use: a dense treeless scrubland, in our case study.

We estimate that on average a treeless scrubland is able to generate an average annual TI of  $\in$  320 ha<sup>-1</sup>, in turn made up of a private income of  $\in$  213 ha<sup>-1</sup>, and a public income of  $\in$  107 ha<sup>-1</sup>, (Table 2),<sup>5</sup>which represents 48% of the TI that the Stone pine plantation is expected to yield on average over its rotation. The afforestation project would also increase the aggregated total private income by 35% and the public income by 211%. Even so, the income associated with carbon would be lower (-33%) in the afforestation scenario with respect to the initial use of the land. This result is explained by higher carbon releases due to a more intensive forestry management (i.e., tree thinning) in the afforestation scenario and by the absence of additional manufactured cost (forestry intermediate services) attributed to carbon in the event that afforestation does not take place (Fig. 3). 721 **Q9** 

<sup>&</sup>lt;sup>5</sup> Public recreation and landscape output values were estimated specifically for Stone pine forests in Spain, thus TI values associated to those uses in treeless scrublands account for government investment and ordinary expenditures for fighting against forest fires and providing public recreation services. See online Supplementary material for details on scrubland total income estimation

Table 2

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Class	Forestry (market)		Non-market services				Total social	
	Private uses			Public uses				
	Timber	Pine cones	Conservation	Private amenities	Recreation	Carbon	Landscape	
	<b>Aff</b> orestati	on project (120- y	ears average annual	income)(A)				
<ol> <li>Labor income(LC)</li> </ol>	5	21	18	0	5	0	66	115
2. Capital income (CI)	13	17	1	213	174	17	70	506
2.1 Ecosystem services(ES)	14	0	0	213	165	27	62	481
2.2 Manufactured (MCI)	-1	16	1	0	9	-9	9	25
3. Total income (TI)	19	38	19	213	179	17	136	621
	Treeless so	rubland (annual i	ncome) (B)					
1. Labor income(LC)	0	0	0	0	5	0	66	71
2. Capital income (CI)	0	0	0	213	-4	40	0	249
2.1 Ecosystem services(ES)	0	0	0	213	0	40	13	266
2.2 Manufactured (MCI)	ð	0	0	0	-4	0	-13	-17
3. Total income (TI)	ò	0	0	213	1	40	66	320
Total gain $((A - B)/A)$ (%)	100	100	100	1 0	99	-130	52	48

entire value of net timber growth and carbon sequestration, and the ES associated with both private amenities and public non-market final services. Finally, the environmental capital gains associated with timber, pine cones and carbon account, on average, for 2% of TI over the Stone pine rotation, and will be also omitted by the SNA (Fig. 4).

#### 4. Discussion 749

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#### 4.1. Contribution to the ecosystem accounting debate 750

In this study we have estimated that a large part of the TI, espe-751 cially the value of the ES delivered by a Stone pine forest over its 752 entire rotation, would be missing in the official economic accounts 753 for forestry. This situation is connected to the production bound-754 aries and the fragmentary conception of ecosystems by the SNA, 755 but also to the difficulties and controversies regarding non-market 756 valuation at relevant spatial scales (Atkinson et al., 2012) and their 757 coherent integration into a System of National Accounts (Day, 2013; 758 Edens and Hein, 2013). These difficulties may also include the esti-759 mation of environmental assets values and associated capital gains.

760 The omission of natural timber growth, work-in-progress used 761 and changes in timber stocks are not justified by the restrictions 762 imposed by the production boundaries of the SNA, being more 763 related to the practical implementation of the forestry economic 764 accounts. Other pilot proposals for extending SNA forest accounts, 765 such as the Integrated Environmental and Economic Account-766 ing for Forests (IEEAF), prompted the inclusion of natural timber 767 growth and work-in-progress used into the production account 768 (EC, 2002). Meanwhile, the SEEA-CF focuses on the estimations 760 of the timber-related physical and monetary environmental asset 770 account, incorporating the natural timber growth and removal dur-771 ing the accounting period. The SEEA-CF proposes to further adjust 772 the timber NVA<sub>SNA</sub> by subtracting the value of the timber harvested 773 in excess of natural growth (when removals surpass normal year-774 on-year variations in quantities of natural growth) to estimate what 775 in the SEEA terminology is known as the "depletion-adjusted net 776 value added" (UN 2014a: 22). This SEEA-CF depletion concept does 777 not match the AAS capital gain, which accounts for both improve-778 ment (gain) and depletion (loss) of timber inventories over the 779 accounting year, and for capital adjustments for previously unfore-780 seen events. 781

The production boundaries of the SNA (and the SEEA-CF) restrict non-market products to those that accrue to economic owners, which are defined as "an institutional unit entitled to claim the benefits associated with the use of an asset in the course of an economic activity by virtue of accepting the associated risks" (UN,

2014a: 47). These boundaries would include, in theory, the private amenities derived from the tenancy of woodlands and this could be partially accounted in land transactions, since private amenities are captured in the forestland market price (Campos et al., 2009). The ES value estimated for private amenities might be overrated, as we assume that those final services are provided as a joint production of ecosystem activities, and are not being affected by other manufactured costs such as those related to owner-occupied housing services within the forest property. Further research would be needed to analyze how housing, hunting, livestock and other services in a forestry property affect private amenities value.

The SNA production boundary challenges the integration of public products for which only the government is the virtual economic owner. It is also worth noting that public recreation services, additional to the onsite public recreation value we have estimated in this study, may be an attribute of other market products that are accounted offsite the forest, for instance, in the tourism industry market. This industry may partially incorporate recreation services from public visitors who make use of accommodation services in the visited natural area; but we do not know the proportion of those services that is already embedded in the SNA. Forest carbon sequestration has the characteristic of a public good and it is not currently captured by any single industry (Edens and Hein, 2013).

Another issue concerning the integration of public non-market services comes from the potential overlapping of values. In our particular application, there could be overlap between landscape and public recreation values for respondents who are forest recreationists and also pay for the afforestation. They may be discounting future recreation values in their WTP for the afforestation because the resulting forest will be available for recreation activities. The design of these two choice experiments tried to avoid this potential overlapping by using a different payment vehicle in each valuation exercise (a one-time tax payment for landscape values and both an entrance fee and an increase in trip expenditures for public recreation values). Thus, respondents could clearly differentiate the two payments and, therefore, the two forest non-market services about which they are being asked. We note, however, that our result that public non-market services comprise 54% of TI over the entire rotation of the afforestation may be an upper bound. Future research should consider this issue and incorporate ways to identify and solve the potential overlapping of public non-market services in valuation surveys.

The SNA partially integrates the value of non-market products into the SNA government accounts. This sectorial account considers the ordinary expenditures and investment in forest environmental protection services. As we consider that those investments and services are rated at their production cost, we were able to 833

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estimate the labor income that is already captured in the SNA government accounts (dislocated income). Ideally, those values should be attributed to the economic activities whose production processes are being affected, in such a way that the estimation of functional accounts for single forest ecosystem products becomes possible. Note that if the SEEA-EEA guidelines were applied to our study case and its non-SNA benefit concept were extended to landscape and public recreation final services (and those were valued using the same methods as in this study), their associated ES would be overvalued. This overrated amount would equal the ordinary government expenditures that affect the provision of non-market public final services.

### 4.2. Incentives to enhance the provision of public non-market products

Government payments for conservationist forestry practices are intended to encourage the provision of public non-market products, although their economic effects might be implicitly displayed in private forestry yields, as well as in the avoided damage or losses of private and public environmental assets. The AAS records as part of the private production accounts the intermediate and final outputs resulting from the application of conservationist forestry treatments. In that sense, we recognize that the landowner benefits from government payments to these forestry practices. On the other hand, we also acknowledge that society assumes a cost equal to the government payments weighed against the benefits of increasing the provision of non-market ES attached to the afforestation investment.

Current government payments to landowners and direct expenditures for the provision of ES are set in a context in which there is insufficient information on the social preferences regarding their consumption. Unless we elicit those preferences, we ignore to what extent those payments capture the social benefits of nonmarket products. In this study we offer the simulated or imputed exchange values for landscape, carbon sequestration and public recreation as the resulting benefits of the Stone pine conservation policies. This valuation approach is independent from current government or other institutional expenditures on their provision, which makes the AAS a valuable instrument for evaluating forest conservation policies and incentives. Nevertheless, we recognize that other afforestation effects on products omitted in this research could have a negative influence on ES results, as it could be the case of decreasing the superficial water runoff due to land-use change.

#### 5. Conclusions

This research presents the experimental Agroforestry Accounting Systems as an alternative approach to estimate the total income and the value of the ecosystem services that forests deliver. This AAS application integrates the institutional sectors of the System of National Accounts and other extended activities into a single multifunctional unit to include forest market and non-market ecosystem services and products. Our research demonstrates that the SNA for forestry provides an incomplete picture if it is applied to measure the total income in a forest ecosystem. The SNA's partial and fragmentary conception of ecosystems, and its production boundaries, which are also shared by the Central Framework of the System of Environmental-Economic Accounting, narrows the policy-relevant information for designing forest conservation incentives and regulations. Current SEEA Experimental Ecosystem Accounting guidelines aligned with the SNA will potentially result in a partial representation of forest ecosystem accounts, as long as it continues to omit government output and costs for the provision of public non-market services. Our AAS approach is a novel experimental accounting proposal beyond the SNA production boundaries, but consistent with the SNA exchange value and total income principles.

This study contributes to the current debate on extending the 808 ecosystem accounts by highlighting the need to address the interac-800 tions between private and public forest activities and management 000 decisions, and their effects on the provision of both market and non-901 market ecosystem services. In this application, we estimate that 002 non-market public products would explain more than the half of 903 the total income delivered by an afforestation project, and that this 904 new forest would increase the aggregated value of those products 905 with respect to the initial treeless land use. We also find that the 906 production of public non-market services would offset the govern-907 ment compensations to support both the afforestation project and 908 sustainable forest management. Our results suggest that landown-909 ers would increase their private incomes if the afforestation takes 910 place. These results are particular to the case study, but give some 911 insights on the potential of ecosystem accounting as a useful tool 912 for evaluating forest conservation policies and incentives. 913

#### Acknowledgments

This paper received the support of the Spanish National Research Council (CSIC) research projects Bases for the sustainable management of the stands of *P. pinea* L. in the Iberian Peninsula: ecological, silviculture models, genetic diversity and economic and social valuation of products (CPE03-001-C5), and DYNOPAGROF (SEJ2005-05085/ECCON). The authors are indebted to Alejandro Caparrós and Gregorio Montero for their early contribution to the environmental valuation and silvicultural models used in this work, respectively. We are very grateful to Giles Atkinson and two anonymous referees for their constructive comments for improving the earlier versions of this paper. This paper reflects only the authors' views and not the views of the supporting institutions.

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Please cite this article in press as: Ovando, P., et al., Measuring total social income of a stone pine afforestation in Huelva (Spain). Land Use Policy (2015), http://dx.doi.org/10.1016/j.landusepol.2015.10.015

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